

**PHIL WEISER**  
Attorney General

**NATALIE HANLON LEH**  
Chief Deputy Attorney General

**SHANNON STEVENSON**  
Solicitor General

**TANJA WHEELER**  
Associate Chief Deputy Attorney  
General



**RALPH L. CARR**  
**COLORADO JUDICIAL CENTER**  
1300 Broadway, 10th Floor  
Denver, Colorado 80203  
Phone (720) 508-6000

**STATE OF COLORADO**  
**DEPARTMENT OF LAW**

**DEPARTMENT OF LAW**  
**CY 2025 REGULATORY AGENDA**

Pursuant to § 2-7-203(2)(a)(IV), C.R.S., this document contains the Colorado Department of Law regulatory agenda for calendar year (“CY”) 2024 and details new rules or revisions to existing rules expected to be proposed in CY 2025.

**PEACE OFFICERS STANDARDS AND TRAINING (P.O.S.T.)**

**A. Rule 1:**

**Proposed Rule Amendments and Purpose:**

- a. Modifying Rule 1 to clarify definitions related to revocations.

**Statutory Basis:**

Pursuant to sections §§ 24-31-303 (1)(g), (j), (l) and (m), 24-31-305 and 24-31-307(1), C.R.S., the Colorado Peace Officer Standards and Training Board (“POST”) has the authority and duty to promulgate and amend specific rules and regulations as specified herein to establish administrative procedures to carry out statutory requirements.

**Contemplated Schedule for Adoption:**

First quarter of 2025.

**Listing of Persons and Parties Affected:**

Peace officers, including those applying for peace officer certification and those currently employed as certified peace officers, law enforcement academy staff, and law enforcement agencies, will be affected by the rule amendments.

**B. Rule 3:**

**Proposed Rule Amendments and Purpose:**

- a. Authorizing the Director to determine whether to file exceptions following the initial decision of the POST administrative hearing officer.
- b. Re-numbering where necessary in the rule to maintain consistent formatting.

**Statutory Basis:**

Pursuant to sections §§ 24-31-303 (1)(g), (j), (l) and (m), 24-31-305 and 24-31-307(1), C.R.S., POST has the authority and duty to promulgate and amend specific rules and regulations

as specified herein to establish administrative procedures to carry out statutory requirements.

**Contemplated Schedule for Adoption:**

Fourth quarter of 2024.

**Listing of Persons and Parties Affected:**

Peace officers, including those applying for peace officer certification and those currently employed as certified peace officers, law enforcement academy staff, and law enforcement agencies, will be affected by the rule amendments.

**C. Rule 9:**

**Proposed Rule Amendments and Purpose:**

- a. Requiring certificate holders suspended for a disqualifying incident to follow the renewal procedure detailed in Rule 13 prior to reinstatement.
- b. Re-numbering where appropriate.

**Statutory Basis:**

Pursuant to sections §§ 24-31-303 (1)(g), (j), (l) and (m), 24-31-305 and 24-31-307(1), C.R.S., POST has the authority and duty to promulgate and amend specific rules and regulations as specified herein to establish administrative procedures to carry out statutory requirements.

**Contemplated Schedule for Adoption:**

Fourth quarter of 2024

**Listing of Persons and Parties Affected:**

Peace officers, including those applying for peace officer certification and those currently employed as certified peace officers, law enforcement academy staff, and law enforcement agencies, will be affected by the rule amendments.

**D. Rule 10:**

**Proposed Rule Amendments and Purpose:**

- a. Requiring the completion of one hour of training in the following areas for holders of a basic certification: improving first responder interactions with persons with disabilities; and issues related to missing and murdered indigenous persons.
- b. Adding the spelling of “two”.
- c. Re-numbering where necessary in the rule to maintain consistent formatting.

**Statutory Basis:**

Pursuant to sections §§ 24-31-303 (1)(g), (j), (l) and (m), 24-31-305 and 24-31-307(1), C.R.S., POST has the authority and duty to promulgate and amend specific rules and regulations as specified herein to establish administrative procedures to carry out statutory requirements.

**Contemplated Schedule for Adoption:**

Fourth quarter of 2024

**Listing of Persons and Parties Affected:**

Peace officers, including those applying for peace officer certification and those currently employed as certified peace officers, law enforcement academy staff, and law enforcement agencies, will be affected by the rule amendments.

**E. Rule 11:**

**Proposed Rule Amendments and Purpose:**

- a. The removal of the phrase “excluding the armed forces”.
- b. Capitalizing the word “Director”
- c. Lowercasing the word “provisional”
- d. The addition of the phrase “with prior post approval” which specifies that any combination of skills proficiency requirements must be approved by POST prior to issuing a basic certificate.
- e. Clarifies that provisional applicants must submit a copy of their completed refresher academy certificate to receive a provisional certification.
- f. Adding “(6)” next to the word “six”
- g. Adding the spelling of “two”.
- h. Requiring the completion of one hour of training in the following areas for holders of a provisional certification: improving first responder interactions with persons with disabilities; and issues related to missing and murdered indigenous persons.
- i. Capitalizing the word “However”

**Statutory Basis:**

Pursuant to sections §§ 24-31-303 (1)(g), (j), (l) and (m), 24-31-305 and 24-31-307(1), C.R.S., POST has the authority and duty to promulgate and amend specific rules and regulations as specified herein to establish administrative procedures to carry out statutory requirements.

**Contemplated Schedule for Adoption:**

Fourth quarter of 2024

**Listing of Persons and Parties Affected:**

Peace officers applying for provisional certification, law enforcement agencies, and training academies will be affected by the rule amendments.

**F. Rule 12:**

**Proposed Rule Amendments and Purpose:**

- a. Adding the spelling of “two”.
- b. Requiring the completion of one hour of training in the following areas for holders of a reserve certification: improving first responder interactions with persons with disabilities; and issues related to missing and murdered indigenous persons.
- c. Clarifies that a reserve certification holder must complete a new reserve training academy if their certification expires.
- d. Capitalization of the word “If”.
- e. Clarifying that reserve certifications may not be renewed “once expired”.

**Statutory Basis:**

Pursuant to sections §§ 24-31-303 (1)(g), (j), (l) and (m), 24-31-305 and 24-31-307(1), C.R.S., POST has the authority and duty to promulgate and amend specific rules and regulations as specified herein to establish administrative procedures to carry out statutory requirements.

**Contemplated Schedule for Adoption:**

Fourth quarter of 2024.

**Listing of Persons and Parties Affected:**

Peace officers, including those applying for peace officer certification and those currently employed as certified peace officers, law enforcement academy staff, and law enforcement agencies, will be affected by the rule amendments.

**G. Rule 13:**

**Proposed Rule Amendments and Purpose:**

- a. Adds that certificate holders suspended pursuant to Rule 9 must follow the renewal procedure outlined in Rule 13 before reinstatement.
- b. The addition of the phrase “with prior post approval” which specifies that any combination of skills proficiency requirements must be approved by POST prior to renewal of a basic certificate.
- c. Adding the spelling of “two”.
- d. Requiring the completion of one hour of training in the following areas for any officer renewing their basic certification: improving first responder interactions with persons with disabilities; and issues related to missing and murdered indigenous persons.

**Statutory Basis:**

Pursuant to sections §§ 24-31-303 (1)(g), (j), (l) and (m), 24-31-305 and 24-31-307(1), C.R.S., POST has the authority and duty to promulgate and amend specific rules and regulations as specified herein to establish administrative procedures to carry out statutory requirements.

**Contemplated Schedule for Adoption:**

Fourth quarter of 2024.

**Listing of Persons and Parties Affected:**

Peace officers, including those applying for peace officer certification and those currently employed as certified peace officers, law enforcement academy staff, and law enforcement agencies, will be affected by the rule amendments.

**H. Rule 16:**

**Proposed Rule Amendments and Purpose:**

- a. Clarifies that all skills examinations must be coordinated and pre-approved by POST staff.

**Statutory Basis:**

Pursuant to sections §§ 24-31-303 (1)(g), (j), (l) and (m), 24-31-305 and 24-31-307(1), C.R.S., POST has the authority and duty to promulgate and amend specific rules and regulations as specified herein to establish administrative procedures to carry out statutory requirements.

**Contemplated Schedule for Adoption:**

Fourth quarter of 2024.

**Listing of Persons and Parties Affected:**

Provisional and renewal applicants, law enforcement agencies, and training academies involved in administering skills examinations will be affected by the rule amendments.

**I. Rule 17:**

**Proposed Rule Amendments and Purpose:**

- a. Capitalization of the word “Submissions”.

**Statutory Basis:**

Pursuant to sections §§ 24-31-303 (1)(g), (j), (l) and (m), 24-31-305 and 24-31-307(1), C.R.S., POST has the authority and duty to promulgate and amend specific rules and regulations as specified herein to establish administrative procedures to carry out statutory requirements.

**Contemplated Schedule for Adoption:**

Fourth quarter of 2024.

**Listing of Persons and Parties Affected:**

Peace officers, including those applying for peace officer certification and those currently employed as certified peace officers, law enforcement academy staff, and law enforcement agencies, will be affected by the rule amendments.

**J. Rule 21:**

**Proposed Rule Amendments and Purpose:**

- a. Update Rule 21 to reflect the new instructor methodology course.

**Statutory Basis:**

Pursuant to sections §§ 24-31-303 (1)(g), (j), (l) and (m), 24-31-305 and 24-31-307(1), C.R.S., POST has the authority and duty to promulgate and amend specific rules and regulations as specified herein to establish administrative procedures to carry out statutory requirements.

**Contemplated Schedule for Adoption:**

Third quarter of 2025.

**Listing of Persons and Parties Affected:**

Peace officers, including those applying for peace officer certification and those currently

employed as certified peace officers, law enforcement academy staff, and law enforcement agencies, will be affected by the rule amendments.

**K. Rule 25:**

**Proposed Rule Amendments and Purpose:**

- a. Addition of the new Red Dot Sight Instructor Program to the list of recognized POST academy instructor training programs.
- b. Addition of the requirement that all training sites must comply with the provisions detailed in Rule 21 (D).
- c. Addition of phrasing “diagnosed concussion, or any injury which caused a student’s departure from the course” in regard to reporting injuries during training activities associated with the program.

**Statutory Basis:**

Pursuant to sections §§ 24-31-303 (1)(g), (j), (l) and (m), 24-31-305 and 24-31-307(1), C.R.S., POST has the authority and duty to promulgate and amend specific rules and regulations as specified herein to establish administrative procedures to carry out statutory requirements.

**Contemplated Schedule for Adoption:**

Fourth quarter of 2024.

**Listing of Persons and Parties Affected:**

Law enforcement academy staff will be affected by the rule amendments.

**L. Rule 32:**

**Proposed Rule Amendments and Purpose:**

- a. Small correction to correct typo in C.R.S. section.

**Statutory Basis:**

Pursuant to sections §§ 24-31-303 (1)(g), (j), (l) and (m), 24-31-305 and 24-31-307(1), C.R.S., the Colorado Peace Officer Standards and Training Board (POST) has the authority and duty to promulgate and amend specific rules and regulations as specified herein to establish administrative procedures to carry out statutory requirements.

**Contemplated Schedule for Adoption:**

Fourth quarter of 2024.

**Listing of Persons and Parties Affected:**

Peace officers, including those applying for peace officer certification and those currently employed as certified peace officers, law enforcement academy staff, and law enforcement agencies, will be affected by this proposed rulemaking.

## **CONSUMER CREDIT UNIT**

### **A. Colorado Debt Management Services Act Rulemaking**

#### **Proposed Rule Amendments and Purpose:**

House Bill 241380 provides that the Administrator may “adopt rules regarding the fee or charge authorized pursuant to [C.R.S. § 5-19-223] (d)(2)(A)(iii) by March 1, 2025.”

#### **Statutory Basis:**

§§ 5-619-223, 232 C.R.S.

#### **Contemplated Schedule for Adoption:**

The Administrator may adopt rules by March 1, 2025.

#### **Listing of Persons and Parties Affected:**

Registered debt management providers, creditors, and consumers of debt management services.

### **B. Colorado Restrictive Employment Agreements Act Rulemaking**

#### **Proposed Rule and Purpose:**

House Bill 24-1324 authorized the Attorney General to establish, by rule, other requirements for training repayment provision agreements (“TRAPs”). The TRAPs rulemaking requirements shall be “regarding the transferability of the training or credentialing that is available to the employee as a result of the training.” § 8-2-113, C.R.S.

#### **Statutory Basis:**

§ 8-2-113, C.R.S.

#### **Contemplated Schedule for Adoption:**

Rulemaking is anticipated to begin in 2025.

#### **Listing of Persons and Parties Affected:**

Employers who use TRAPs and employees who agree to TRAPs.

## **CONSUMER PROTECTION**

### **A. Colorado Privacy Act Rulemaking**

#### **Proposed Rule and Purpose:**

The Colorado Privacy Act (“CPA”) authorizes the Attorney General to promulgate rules to govern the process “of issuing opinion letters and interpretive guidance to develop an operational framework for businesses that includes a good faith reliance

defense of an action that may otherwise constitute a violation” of the CPA. *See* § 6-1-1313(3), C.R.S. If promulgated, these rules must be adopted by January 1, 2025. The Attorney General will adopt rules to create a process of issuing opinion letters and interpretive guidance as contemplated by the CPA.

The CPA further authorizes the Attorney General to promulgate rules to implement the CPA. Initial regulations concerning the technical specifications of a Universal-Opt Out Mechanism, defined terms, requirements related to Controller obligations, and Consumer rights were adopted and went into effect on July 1, 2023. 4-CCR-904-3 (the “CPA Rules”). In 2024 the Colorado General Assembly enacted House Bill 24-1130 (“Privacy of Biometric Identifiers & Data”) and Senate Bill 24-041 (“Privacy Protections for Children’s Oline Data”), which amended the CPA. Accordingly, the Attorney General will amend the CPA Rules that were written for the purpose of carrying out the CPA to account for, and be consistent with, the CPA as amended by Senate Bill 24-041 and House Bill 24-1130. The Attorney General will seek input from individual Coloradans, stakeholders, experts, advocacy groups, and other members of the public during the rulemaking process.

**Statutory Basis:**

§§ 6-1-1313(1) and (3), C.R.S.

**Contemplated Schedule for Adoption:**

Rules are anticipated to be adopted and/or amended in the second half of 2024.

**Listing of Persons and Parties Affected:**

Private and public entities subject to the CPA; Colorado residents and consumers; and platforms, developers, and providers of Universal Opt-Out Mechanisms.

**B. Colorado Anti-Discrimination in AI Rulemaking**

**Proposed A Rule and Purpose:**

Pursuant to Senate Bill 24-205, the Colorado Anti-Discrimination in AI Act (“ADAI”), the Attorney General may promulgate rules as necessary to govern the ADAI as codified in Part 17 of Article I of the CCPA § 6-1-1707 C.R.S. Those rules may address topics such as:

- documentation and requirements for developers
- contents and requirements for the notices and disclosures
- content and requirements of the risk management policy and program
- content and requirements of the impact assessments
- requirements for the rebuttable presumptions
- requirements for the affirmative defense, including the process in which the Attorney General will recognize any other recognized risk management framework.



See § 6-1-1707(a)-(f) C.R.S.

The Attorney General will seek input from individual Coloradans, stakeholders, experts, advocacy groups, and other members of the public during the rulemaking process.

**Statutory Basis:**

§§ 6-1-1707, C.R.S.

**Contemplated Schedule for Adoption:**

Rulemaking is anticipated to begin in 2025 and adopted prior to the ADAI effective date of February 1, 2026. This contemplated schedule may change should there be any changes to the ADAI effective date.

**Listing of Persons and Parties Affected:**

Private and public entities subject to the ADAI; Colorado residents and consumers; and platforms, developers, and deployers of high-risk artificial intelligence systems.

**C. Online Dating Service Safety Act Rulemaking**

**Proposed Rule and Purpose:** The Online Dating Service Safety Act requires the Attorney General to promulgate rules for the purpose of carrying out the act. These rules may include rules detailing elements to include in the required annual safety report as well as the process for online dating services to submit the URL for its safety policy to the Attorney General's Office. The Attorney General will seek input from individual Coloradans, stakeholders, experts, advocacy groups, and other members of the public during the rulemaking process.

**Statutory Basis:**

§§ 6-1-731.5(4.5), C.R.S.

**Contemplated Schedule for Adoption:**

Rulemaking is anticipated to begin in 2025 and adopted prior to the end of the year.

**Listing of Persons and Parties Affected:**

Private and public entities and platforms subject to the Online Dating Service Safety Act; Colorado based users of online dating services; and law enforcement agencies.